

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

Plaintiff, an inmate incarcerated at Deuel Correctional Facility, in Tracy, California, has filed a pro se civil rights complaint under 42 U.S.C. § 1983 arising from the alleged bias of Debra Star, a Commissioner of the California Department of Corrections and Rehabilitation in deciding 4 out of the Plaintiff's last 5 parole hearings, which were all denied. Plaintiff has also filed an application to proceed in forma pauperis (docket nos. 2, 4). Plaintiff's application is GRANTED in a separate order filed simultaneously.

## DISCUSSION

Plaintiff alleges that his civil rights have been “grossly violated” by the Defendants due to Commissioner Star’s bias against Plaintiff. Plaintiff alleges that because Defendant Star presided over his hearings, held on November 25, 2004, April 1, 2005, October 7, 2005 and August 14, 2007, she is “unable to provide me with a neutral and detached hearing.” Plaintiff seeks release or “a new hearing with an

1 impartial jury of my peers."

2 A. Standard of Review

3 Federal courts must engage in a preliminary screening of cases in which  
 4 prisoners seek redress from a governmental entity or officer or employee of a  
 5 governmental entity. *See* 28 U.S.C. § 1915A(a). In its review the court must identify  
 6 any cognizable claims, and dismiss any claims which are frivolous, malicious, fail to  
 7 state a claim upon which relief may be granted, or seek monetary relief from a  
 8 defendant who is immune from such relief. *See id.* at 1915A(b)(1),(2). Pro se  
 9 pleadings must be liberally construed. *See Balistreri v. Pacifica Police Dep't*, 901 F.2d  
 10 696, 699 (9th Cir. 1990).

11 To state a claim under 42 U.S.C. § 1983, a plaintiff must allege two essential  
 12 elements: (1) that a violation of a right secured by the Constitution or laws of the  
 13 United States was violated, and (2) that the alleged deprivation was committed by a  
 14 person acting under the color of state law. *See West v. Atkins*, 487 U.S. 42, 48 (1988).

15 B. Legal Claims

16 1. Eleventh Amendment Immunity

17 In this case, Plaintiff has sued the California Department of Corrections and  
 18 Rehabilitation ("CDCR"). However, Plaintiff's suit against this Defendant is barred.  
 19 The Eleventh Amendment bars from the federal courts suits against a state by its own  
 20 citizens, citizens of another state or citizens or subjects of any foreign state. *See*  
 21 *Atascadero State Hosp. v. Scanlon*, 473 U.S. 234, 241 (1985); *Alabama v. Pugh*, 438  
 22 U.S. 781, 782 (1978); *Edelman v. Jordan*, 415 U.S. 651, 676-77 (1974). Unless a state  
 23 has waived its Eleventh Amendment immunity or Congress has overridden it, a state  
 24 cannot be sued regardless of the relief sought. *See Kentucky v. Graham*, 473 U.S. 159,  
 25 167 n.14 (1985) (citing *Alabama v. Pugh*, 438 U.S. 781 (1978)); *Confederated Tribes*  
 26 & Bands v. Locke, 176 F.3d 467, 469 (9th Cir. 1999). This Eleventh Amendment  
 27 immunity extends to suits against a state agency, *see, e.g.*, *Simmons v. Sacramento*

1      *County Superior Court*, 318 F.3d 1156, 1161 (9th Cir. 2003) (11th Amendment bars  
2      suit against state superior court and its employees); *Hyland v. Wonder*, 117 F.3d 405,  
3      413 (9th Cir.), *amended*, 127 F.3d 1135 (9th Cir. 1997) (state case law and  
4      constitutional provisions make clear that California Superior Court is state agency).  
5      *See, also, Allison v. California Adult Authority*, 419 F.2d 822, 823 (9th Cir. 1969).  
6      Therefore, Plaintiff's claims against CDCR are DISMISSED.

7      2.      Claims Against Commissioner Star

8      Plaintiff's complaint also names Commissioner Star, who presided over  
9      Plaintiff's parole hearings as a Defendant in this action. However, this Defendant is  
10     also immune from suit.

11     Absolute immunity extends to federal and state agency officials when they  
12     preside over hearings, initiate agency adjudication, or otherwise perform functions  
13     analogous to judges and prosecutors. *See Butz v. Economou*, 438 U.S. 478, 514-15  
14     (1978) (extending absolute immunity to Department of Agriculture officials); *Buckles*  
15     *v. King County*, 191 F.3d 1127, 1136 (9th Cir. 1999) (extending absolute immunity to  
16     Washington Growth Management Board, a real estate zoning board); *Romano v. Bible*,  
17     169 F.3d 1182, 1186-88 (9th Cir. 1999) (extending absolute immunity to Nevada  
18     Gaming Control Board officials). Absolute immunity is extended to agency officials  
19     who perform prosecutorial and judicial functions because administrative proceedings  
20     are usually adversarial in nature and provide many of the same features and safeguards  
21     that are provided in court. *See Butz*, 438 U.S. at 513.

22     These characteristics of the judicial process are sufficient to render the role of  
23     the administrative law judge "functionally comparable" to that of a judge: an  
24     adversarial proceeding, a decision-maker insulated from political influence, a decision  
25     based on evidence submitted by the parties, and a decision provided to the parties on  
26     all of the issues of fact and law. *See id.* Because Plaintiff's complaint fails to state a  
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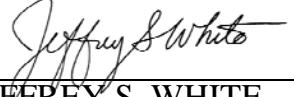
1 claim upon which relief may be granted, no leave to amend will be granted and  
2 Plaintiff's complaint is DISMISSED.

3 **CONCLUSION**

4 For the forgoing reasons, Plaintiff's complaint is hereby DISMISSED for the  
5 reasons set forth above. The Clerk shall close the file and enter judgment in this case.

6 **IT IS SO ORDERED.**

7 DATED: January 25, 2008

  
8 JEFFREY S. WHITE  
9 United States District Judge

26 UNITED STATES DISTRICT COURT

27 FOR THE

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1 NORTHERN DISTRICT OF CALIFORNIA  
2  
3

4 LESTER WILLIAMS,  
5 Plaintiff,

Case Number: CV07-04661 JSW

6 v.  
7 CA BOARD OF PRISON TERMS et al,  
8 Defendant.  
9

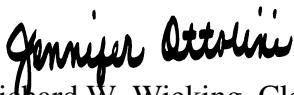
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10 I, the undersigned, hereby certify that I am an employee in the Office of the Clerk, U.S. District  
11 Court, Northern District of California.

12 That on January 25, 2008, I SERVED a true and correct copy(ies) of the attached, by placing  
13 said copy(ies) in a postage paid envelope addressed to the person(s) hereinafter listed, by  
14 depositing said envelope in the U.S. Mail, or by placing said copy(ies) into an inter-office  
15 delivery receptacle located in the Clerk's office.

16 Lester L. Williams  
17 E09481  
18 P.O. Box 20  
19 Tracy, CA 95378-0600

20 Dated: January 25, 2008

21   
22 Richard W. Wiking, Clerk  
23 By: Jennifer Ottolini, Deputy Clerk